

foreigners. They generally suppose the former subordinate to the latter. But this is not the case. They are co-ordinate departments of one simple and integral whole. To the State governments are reserved all legislation and administration, in affairs which concern their own citizens only, and to the Federal government is given whatever concerns foreigners, or the citizens of other States; these functions alone being made Federal. The one is the domestic, the other the foreign branch of the same government; neither having control over the other, but within its own department. There are one or two exceptions only to this partition of power. But, you may ask, if the two departments should claim each the same subject of power, where is the common umpire to decide ultimately between them? In cases of little importance or urgency, the prudence of both parties will keep them aloof from the questionable ground; but if it can neither be avoided nor compromised, a convention of the States must be called, to ascribe the doubtful power to that department which they may think best. You will perceive by these details, that we have not yet so far perfected our constitutions as to venture to make them unchangeable. But still, in their present state, we consider them not otherwise changeable than by the authority of the people on a special election of representatives for that purpose expressly; they are until then the *lex legwn*. (To' John Cartwright, 1824. C. VII., 358.)

SPAIN.—Our relations with Spain are vitally interesting. That they should be of a peaceable and friendly character has been our most earnest desire. Had Spain met us with the same disposition, our idea was that her existence in this hemisphere and ours, should have rested on the same bottom; should have sunk or swum together. We want nothing of hers, and we want no other nation to possess what is hers. But she has met our advances with jealousy, secret malice and ill-faith. Our patience under this unworthy return of disposition is now on its last trial. And the issue of what is now depending between us will decide whether our relations with her are to be sincerely friendly, or permanently hostile. I still wish and